



Planning and Development Services

Prepared for	Council-in-Committee	Administrative Report No.	PDS-57-2022
Agenda Date	August 8, 2022	File No.	130102

Subject

LIONS SUGARBOWL PARK SPLASHPAD PROJECT DESIGN and PLAYGROUND UPDATE

Recommendations

- THAT** Council receives the presentation by the IBI Group and approves the Lions Sugarbowl Park Splashpad Project design, to guide 2022/2023 construction of this park amenity, and further
- THAT** Council amends the 2022 Capital Budget to supplement the Lions Sugarbowl Park Splashpad Project (SPSP22) by \$175,000 with funding from the Development Charges Reserve for Parks and Recreation (ID 3.1.1), and further
- THAT** Council amends the 2022 Capital Budget to substitute \$271,250 Development Charges Reserve for Parks and Recreation (ID 3.1.1) funding and \$228,750 Parkland Reserve funding with the Ontario Trillium Foundation (OTF) Community Building Fund Capital Stream Program grant funds to the Lions Sugarbowl Park Splashpad Project (SPSP22), in the amount of \$500,000, and further
- THAT** Council amends the 2022 Capital Budget to supplement the Lions Sugarbowl Park Playground project (SUGR23) by \$100,000 with funding from Parkland Reserve in the amount of \$88,000 and Development Charges for Parks and Recreation (ID 3.3.10) in the amount of \$12,000.

Relation to Council's 2018-2022 Corporate Strategic Plan

- Priority:** Optimizing Health, Housing & Social Well-Being through Service Access and Healthy Lifestyles
- Goal 1.5:** Capital investment plan to include healthy living infrastructure (trails, parks/recreation, transit connections etc.)
- Priority:** Managed Growth through Responsibility, Stewardship and Preservation
- Goal 5.3:** Capital investment plan to include cultural & natural heritage preservation, recreation, active transportation and infrastructure investments

List of Stakeholders

Residents of the Town of Fort Erie
The Corporation of the Town of Fort Erie
Park Visitors and Stakeholders

Prepared by:

Original Signed

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Submitted by:

Original Signed

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Approved by:

Original Signed

Chris McQueen, MBA
Chief Administrative Officer

Purpose of Report

The purpose of this Report is to seek Council approval of the Lions Sugarbowl Park Splashpad Project design, such that the next phase of the project may proceed.

As this project and the Lions Sugarbowl Park Playground Replacement will be tendered and awarded this fall (after August 19, 2022), this report also seeks anticipated budget amendments for these projects, based on current project cost estimates.

Analysis

Background

By way of the 2022 capital budget deliberations, Council approved the allocation of \$1.25 million for the replacement of the Kinsmen Pool with a destination splashpad, to ensure Lions Sugarbowl Park continues to offer an aquatic facility to the community. Council further allocated \$200,000 to construct a washroom in Lions Sugarbowl Park, to replace facilities provided in the Kinsmen Pool building.

As announced in early March 2022, the Town was successful in its application to the Government of Ontario Community Building Fund (Capital Stream) for \$500,000 to support the construction of an accessible, inclusive and equitable splashpad feature. This fund requires that the new splashpad be operational by May 11, 2023.

By way of Report [PDS-17-2022](#) dated April 4, 2022, Council retained the IBI Group to design the splashpad, prepare construction and tender documentation, and provide contract administration services during construction.

By way of the 2020 capital budget deliberations, Council allocated \$150,000 to replace the playground equipment at Lions Sugarbowl Park. A consultant has been retained to assist the Town in the design and public consultation process relative to this replacement. This work has been held in abeyance until Council approves the splashpad layout and design, such that a synergy can be achieved between the two play spaces. The playground is intended to be tendered this fall, for installation immediately after the splashpad installation.

Proposed Lions Sugarbowl Park Splashpad and Washroom Concept

The Lions Sugarbowl Park Splashpad and Washroom Report (Appendix '1'), prepared by the IBI Group, presents the proposed splashpad and washroom design for Council approval. The report provides a summary of how the proposed splashpad and washroom concepts evolved through a series of project stages - starting with an inventory and analysis of the park site; a SWOT analysis; the assessment of alternative locations; the development of design concepts for the site, splashpad, washroom and shade structure; consultation with the community; preparation of cost estimates; and the development of the proposed design for Council consideration at its August 8, 2022 Committee meeting. The IBI Group will appear as a delegation at this meeting to present the report.

Consultation Process

The proposed Lions Sugarbowl Park Splashpad and Washroom design is based on consultation with neighbouring park stakeholders, relevant Advisory Committees of Council, and the community at large.

Park stakeholder meetings were held between May 31 and June 13, 2022, to engage agencies located adjacent to the park and relevant Council Advisory Committees during the preliminary stages of the project. Consultation meetings occurred with the Fort Erie Lions Club and the Fort Erie Fire Department, as well as the Fort Erie Accessibility Advisory Committee and the Mayor's Youth Advisory Committee. Five other agencies were invited but unable to attend.

In addition, a Public Open House was held on June 16, 2022 at the Central Fire Station. The Public Open House was advertised in the Fort Erie Post, on the Town's website and through the Town's social media platforms. Open House invitations were mailed to 71 property owners located within a 150-metre radius of the park. Notice was also sent to Fort Erie International Academy, Our Lady of Victory Catholic Elementary School, and Peace Bridge Public School.

The Public Open House presentation material and a survey were posted on the [Let's Talk Fort Erie](#) (LTFE) page, a link to which was provided on the Public Open House invitation and notice, for those unable to attend in person. Comments were received from June 16, 2022 to July 22, 2022.

Three unique concepts of the Lions Sugarbowl Park Splashpad site were presented, as well as images of a variety of splashpad, shade structure, and washroom options. Town and IBI staff were in attendance at the Open House to present the project information

and answer any questions. Attendees and LTFE visitors were invited to identify their preferred concepts and site amenities, by way of a comment sheet/survey.

Three residents attended the POH. One resident, unable to attend, provided feedback by email. Feedback received from these residents is attached as Appendix '2'.

The Lions Sugarbowl Park LTFE page received 129 visits, with five surveys completed between June 16 and July 22, 2022, attached as Appendix '3'.

Feedback received from the community is summarized below:

- Replace the Kinsmen Pool with an aquatic facility that is accessible, inclusive and equitable to all residents.
- Meet and exceed all requirements of the Accessibility for Ontarians with Disabilities Act (AODA) and Design of Public Spaces Standards (DOPSS). Consider universal design, and accessibility under shade structures.
- AAC recommended the concept that is centrally located, the need to address increased connectivity through additional pathways, providing shade from the sun, providing benches/seating, and that the washroom entrance have a concrete pad joined across both entrances to allow for a proper turning radius.
- Locate the splashpad, washroom, and shade structure(s) appropriately relative to existing park amenities.
- Ensure the washroom serves the entire park, not just splashpad/playground users.
- Multiple shade structures rather than one large pavilion, to accommodate more families.
- More garbage receptacles are needed.
- Prioritize user safety, design to reduce opportunities for vandalism and mischief, consider site lines within park and from roadways, position features in an effort to increase eyes on the park.
- Loitering and vandalism are seen as a problem in the park and a concern to adjacent residents. They suggest that a washroom is not needed, as it will attract loitering and vandalism. Alternatively, that washrooms be locked at certain times to prevent vandalism and loitering. Graffiti proofing and increased patrols by the NRP were recommended.
- Ensure long-term durability of features and material selection to reduce maintenance costs related to incidents of vandalism and mischief.
- Do not locate washroom between the splashpad and playground, but rather to the side, so as not to invite strangers into the play space.
- Make sure there are no steps to the splashpad
- Add more trees to the park
- Improve pedestrian connections through project area.
- Consider options for both tots and seniors.
- General preference for layout option 2, with modifications.
- General preference for splash pad option 'River Journey' with modifications.
- Consider a nature theme, to reflect the adjacent ponds.

- Provide a design that the Town and its residents can be proud of.

Following the Public Open House and stakeholder consultation, a preferred concept was developed incorporating the preferences and feedback from stakeholders and the community, as illustrated in Appendix '1'.

Cost Estimate

The splashpad has been designed within the \$1.25 million budget approved by Council. This work includes demolition of the existing Kinsmen Pool and building, site servicing, concrete and asphalt paving, the splashpad features and site landscaping.

During capital budget deliberations, Council directed that a washroom facility be constructed to support the splashpad, and assigned a budget of \$200,000. The project team determined the most cost-efficient washroom would be a prefabricated unit, designed with two gender neutral, universally accessible stalls complete with adult change tables and a bench to assist with changing. The Parks and Facilities Division requested a concrete block structure, for durability, longevity and ease of maintenance. The cost for such a structure is estimated at \$375,000, significantly exceeding the assigned budget. It is important to note that material and construction costs have increased significantly over the last several years, including the cost to construct park facilities and buildings.

A \$175,000 budget amendment is requested for the purpose of the washroom construction.

Lions Sugarbowl Park Playground

Council allocated \$150,000 to replace the playground at Lions Sugarbowl Park in 2020. This replacement did not occur at the time, due to COVID19 slowdowns and other priorities. A consultant was retained to assist the Town in the design and public consultation process relative to this replacement, however the work was further held in abeyance with the knowledge of a splashpad installation in the same area. It is important that the design of the splashpad and playground are sympathetic, in order to create a cohesive play space. As the selection of splashpad features is more limited than playground features, the playground will take its design cues from the approved splashpad design.

Preliminary work has taken place relative to the playground. It is an industry standard to install a rubberized play surface in playgrounds adjacent to splashpads. Alternative materials, such as the Town's standard engineered wood fiber mulch surface, can easily transfer onto the splashpad surface and into the drains, causing maintenance issues. As well, the Accessibility Advisory Committee has requested rubberized playground surfaces, to provide for greater accessibility. Rubberized surfaces cost almost 5 times that of engineered wood fiber mulch at an estimated \$225/sq.m. vs \$50 sq.m. As a result, the estimated project costs for the playground will exceed the budgeted amount by approximately \$100,000.

A budget amendment of \$100,000 is requested to install a rubberized play surface at the Lions Sugarbowl Park playground.

Schedule

Upon approval of the splashpad and washroom designs, construction and tender documentation will be completed and the project will be tendered in late August/early September. Award of the construction contract is expected in early October. It is expected that servicing and concrete installation will take place in 2022, and the splashpad features and washroom will be installed in the spring of 2023. The splashpad must be installed by May 11, 2023 to meet the deadlines of the Government of Ontario Community Building Fund.

The playground will be installed immediately following the splashpad installation, to ensure the new play features in Lions Sugarbowl Park are available for the 2023 summer season.

This project is one of staff's highest priorities.

Financial/Staffing Implications

By way of the 2022 capital budget, Council approved the allocation of \$1,450,000 for this project, of which \$1,300,000 was identified for construction and \$150,000 was identified for consulting/contract administration. \$395,000 of funding was sourced from the Parkland Reserve, \$715,000 from the Development Charges (DC) Reserve for Parks and Recreation (ID 3.1.1), and \$340,000 from the Facilities Maintenance Reserve. Operating impacts, aside from amortization, will not begin until 2023. The Community Building Fund allocation of \$500,000 was intended to help offset costs and will be used to substitute funding from other sources by reducing Development Charges Reserve for Parks and Recreation by \$271,250 and Parkland Reserve by \$228,750.

As described earlier in the report, current project cost estimates anticipate that construction costs will exceed the capital budget allocations for the Lions Sugarbowl Park Splashpad Project and the Lions Sugarbowl Park Playground Replacement. In advance of August 19, 2022, when Council becomes limited relative to making financial decisions, this report seeks budget amendments for these two projects as outlined below:

- To supplement the Lions Sugarbowl Park Splashpad Project (SPSP22) budget for a concrete block park washroom, with the net funding of \$175,000 from the Development Charges for Parks and Recreation (ID 3.1.1).
- To supplement the Lions Sugarbowl Park Playground project (SUGR23) budget for a rubberized play surface to improve accessibility and maintenance with funding of \$88,000 from the Parkland Reserve and \$12,000 from Development Charges for Parks and Recreation (ID 3.3.10), totalling \$100,000.

Policies Affecting Proposal

The recommendations contained in this report are consistent with the Corporate Strategic Plan, by implementing the recommendation of the Parks Master Plan and investing in recreation infrastructure.

The tender of the Lions Sugarbowl Park Splashpad Project and the Lions Sugarbowl Park Playground Replacement will be performed pursuant to the Town of Fort Erie Purchasing By-law No. 2-10.

Comments from Relevant Departments/Community and Corporate Partners

The community was consulted throughout this process as described in this Report.

A Project Team, comprised of the project consultants, the Manager of Community Planning and the Manager of Parks and Facilities met monthly to review, comment and provide guidance on the design of the project. Building Department and Water/Wastewater Division staff have been consulted relative to building and servicing components of the project.

Communication Requirements

There are no communication requirements at this time.

Alternatives

Council may elect to remove the washroom from the project at this time to save costs. This is not recommended, as both Council and many in the community have identified the need for it. Council could direct staff to consider alternative materials to lower the costs, however this would detract from the durability and life span of the building.

Council may elect to defer decisions relative to the proposed budget amendments to the Chief Administrative Officer and Director of Community Services, to be addressed at the award of tender.

Attachments

Appendix '1' - Lions Sugarbowl Park Splashpad and Washroom Report

Appendix '2' – Public Open House Comment Sheets

Appendix '3' – LTFE/Email Feedback

LIONS SUGARBOWL

SPLASHPAD & WASHROOM

AUGUST 8, 2022



INTRODUCTION

BACKGROUND AND CONTEXT

Location and Context



CONTEXT

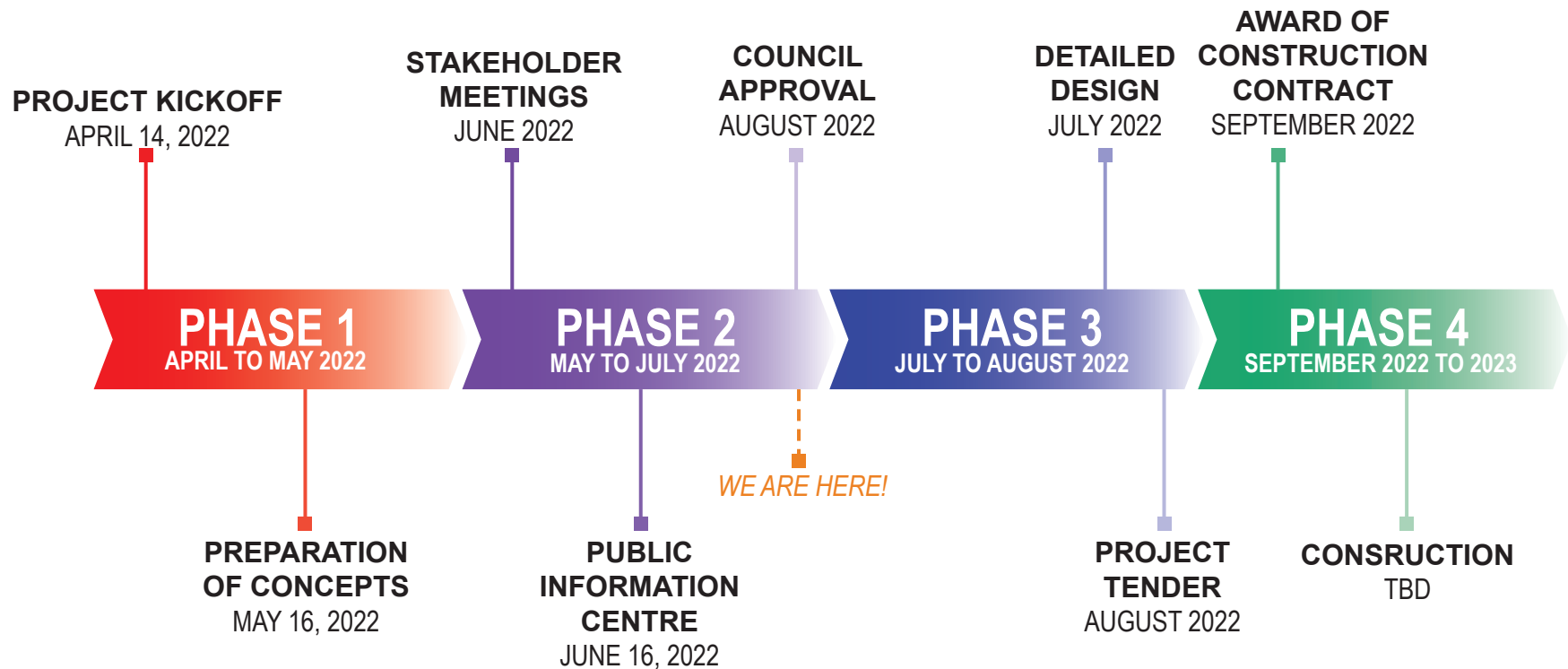
Lions Sugarbowl Park is one of Fort Erie's largest community parks. Located at 100 Gilmore Road, the park is neighbour to the Fort Erie Central Fire Station, Fort Erie Central Library, Fort Erie Railway Museum, and the Fort Erie International Academy.

The park currently includes an off-leash dog area, a playground, ponds, seating, a network of asphalt walking paths, a sledding hill and the Dreams to Memories memorial tree grove. The Kinsmen Pool is also located here.

APPENDIX 1 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022

PROCESS

From project initiation to preparing this summary report, we have undertaken five key steps in the development of the park splashpad and washroom design, and have subsequently completed the first two phases of the overall project.



STEP 1

INVENTORY & ANALYSIS

The Town of Fort Erie identified the focus of this project to be in the vicinity of the existing pool and playground. Overall inventory was focused to this area of the park, with consideration of adjacent uses.

APPENDIX 1 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022

INVENTORY & ANALYSIS



EXISTING CONDITIONS

An initial site walk was conducted at project kickoff to review existing conditions of the park and surrounding area. Initial opportunities and constraints were identified, and existing conditions were inventoried.

1. Existing Kinsmen Pool & building.
2. View from Gilmore Road into park. Includes existing playground and potential spaces for splashpad/washroom.
3. View from existing asphalt walkway, southeast looking towards Gilmore Road.

OPPORTUNITIES



With the removal of the existing Kinsmen Pool, there remains a lack of publicly accessible washroom facilities. Opportunity exists to add a new washroom building within the park.



The introduction of a splashpad will provide individuals of all abilities with equitable, inclusive physical, social and interactive experience. The zero-depth aquatic experience allows users to play in ways that provide sensory stimulation and foster physical development.



The park currently has a series of existing asphalt paths throughout. With the addition of multiple new features, additional connections can be made.



There are two existing benches and one bike rack located near the existing playground with a retaining wall in poor condition. To properly service the park, additional furniture and shade structures are added to increase comfort.



Existing trees in the area vary in maturity and condition. The splash pad project may require the removal of some, however there is opportunity to reinstate and increase trees in a manner that is coordinated to ensure a vibrant, healthy park.



Currently the adjacent uses, both within and outside the park, support the addition of the splash pad. This additional, relevant programming will increase the usage of the park. The adjacent playground directly compliments the splash pad.



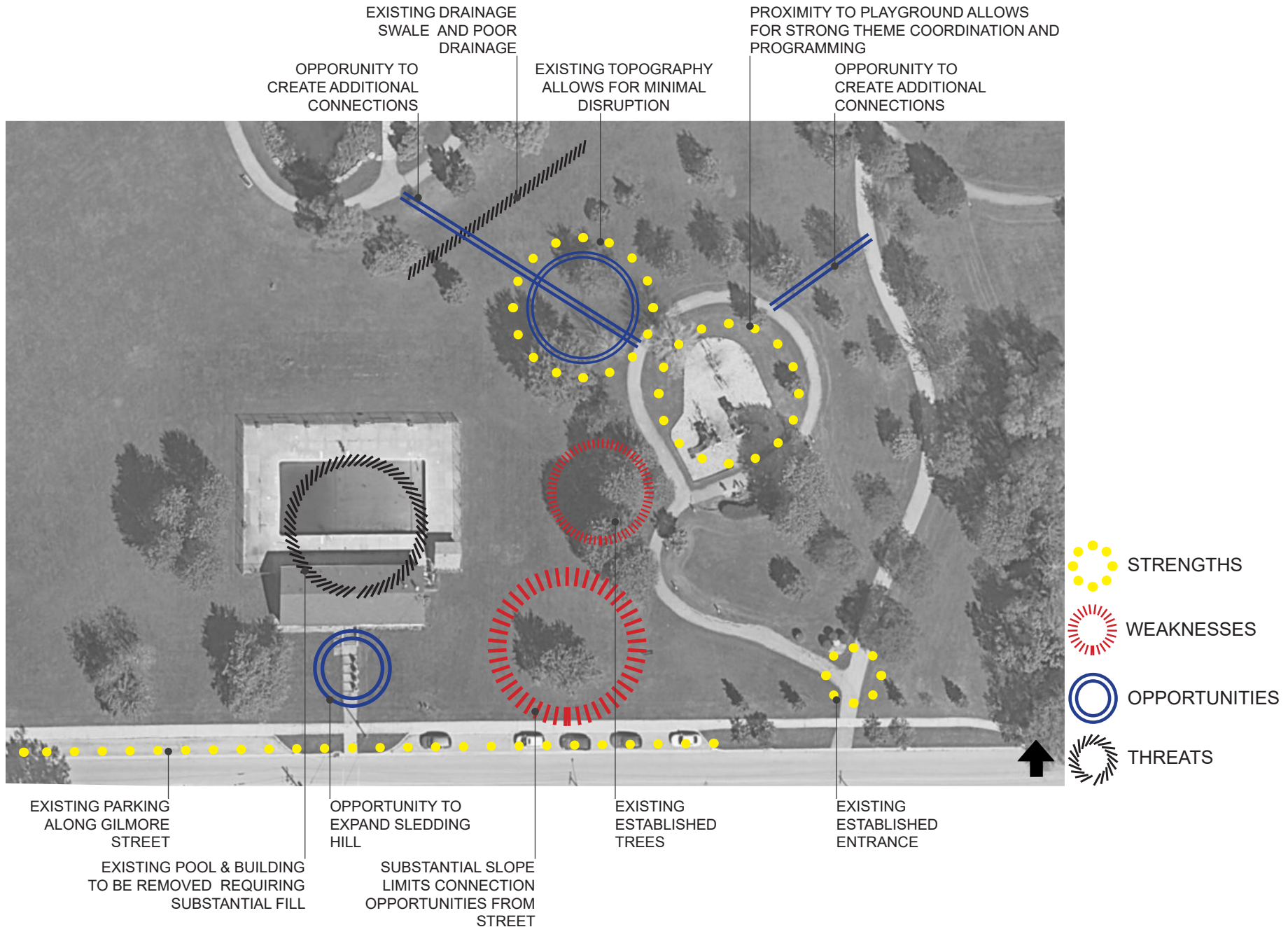
STEP 2

S.W.O.T. ANALYSIS

As part of the inventory and analysis of the site, we conducted a strength, weaknesses, opportunity, and constraints analysis to help inform design feasibility and concept options.

APPENDIX 1 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022

Strengths, Weaknesses, Opportunities, Threats

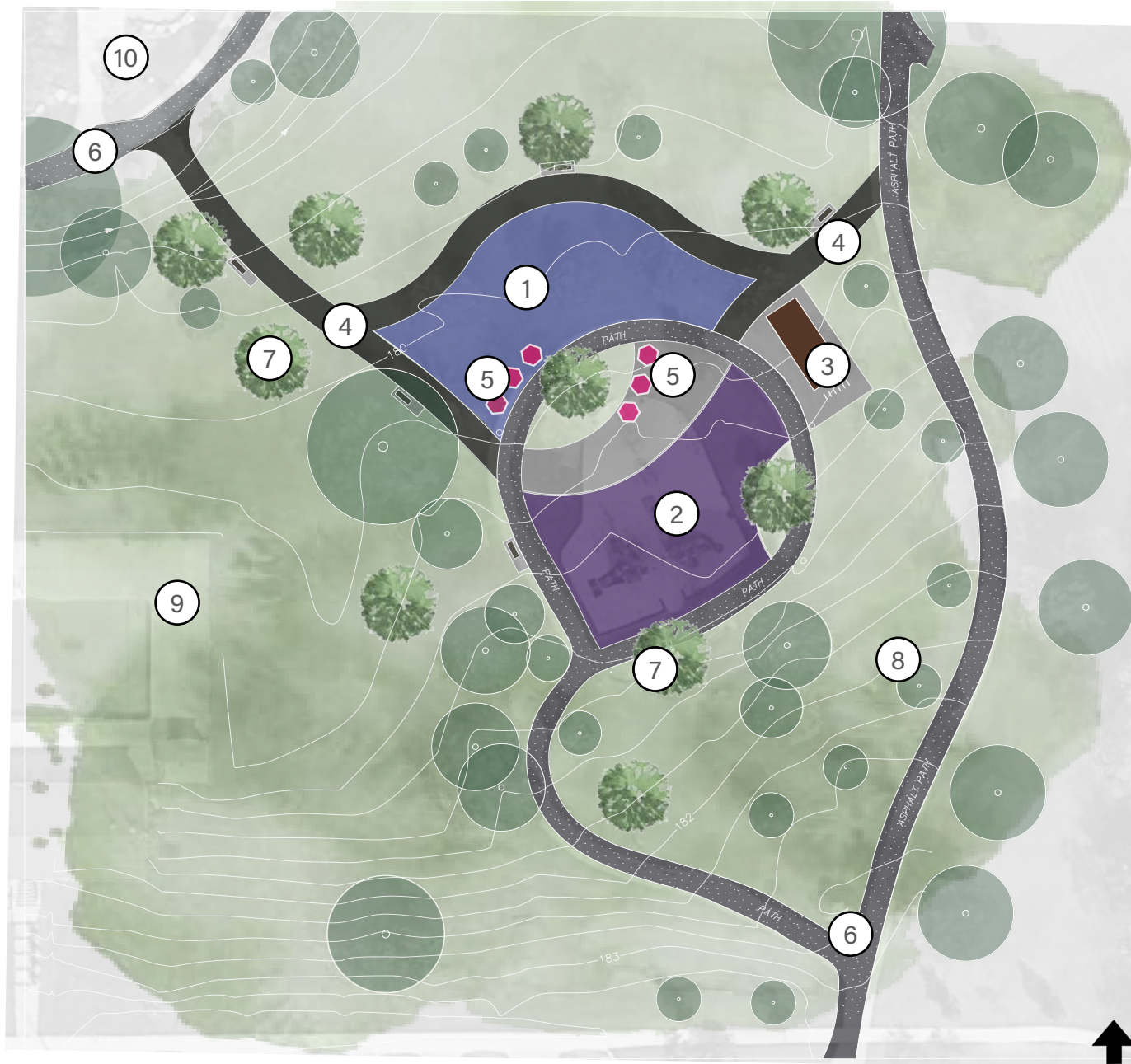


STEP 3

CONCEPT DEVELOPMENT

Features considered within this project include the splashpad, washroom, shade structures, furnishings and planting. Initially, three (3) layout concepts, five (5) splashpad themes, four (4) washroom concepts, and seven (7) shade structures were presented to the stakeholders.

CONCEPT #1



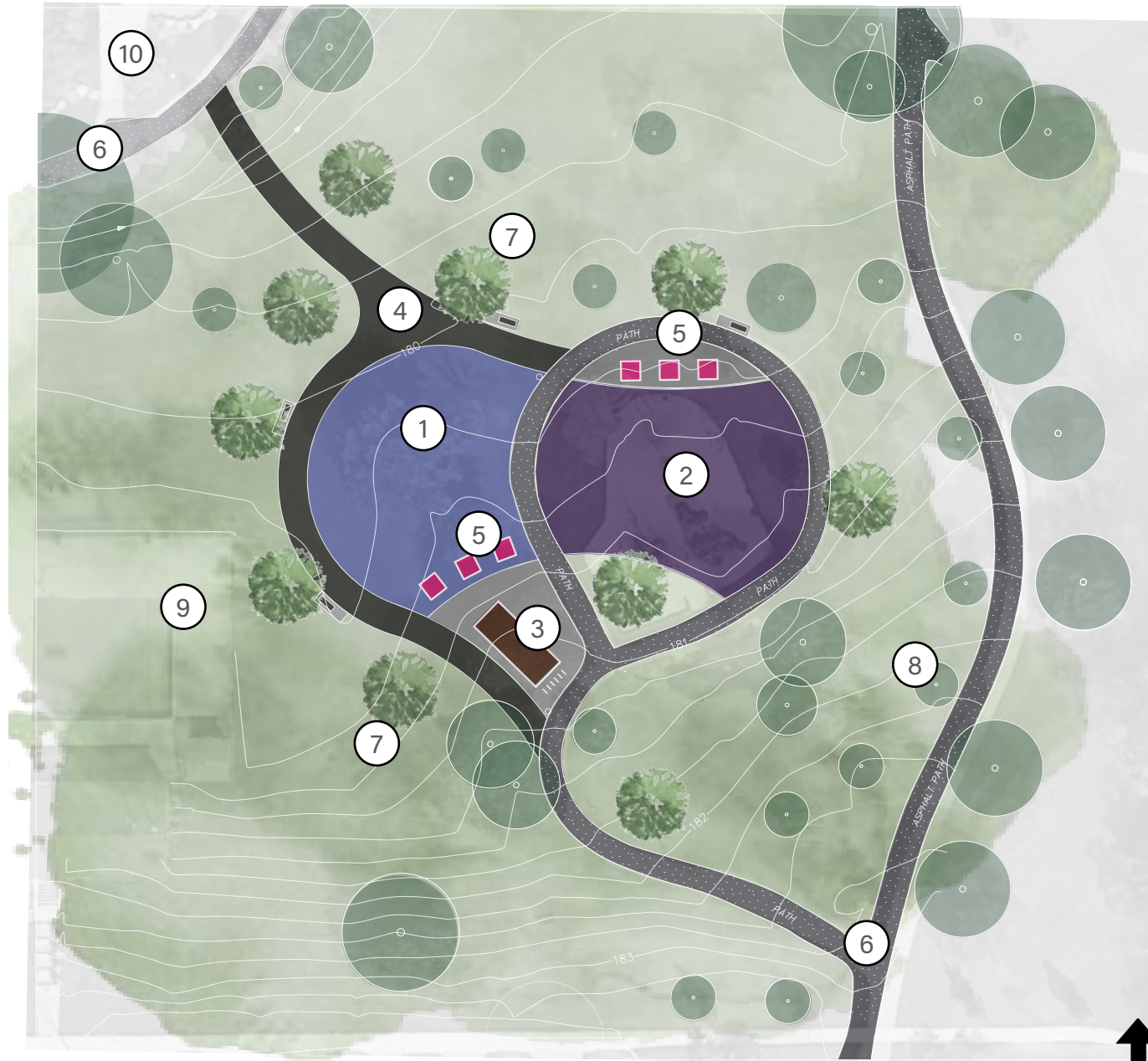
DESCRIPTION

Concept 1 locates the splashpad north of the existing playground space. The washroom building would be located to the east, between the two existing asphalt paths. Concept #1 includes six small shade structures, split between the playground and the splashpad. Additional benches and shade trees are proposed along the pathways.

LEGEND

1. Proposed Splashpad
2. Playground
3. Proposed Washroom & Bike Racks
4. Proposed 3m Wide Asphalt Pathway
5. Proposed Shade Structures
6. Existing Asphalt Pathway
7. Proposed Shade Trees
8. Existing Trees to Remain
9. Existing Pool & Building to be Removed
10. Existing Pond

CONCEPT #2



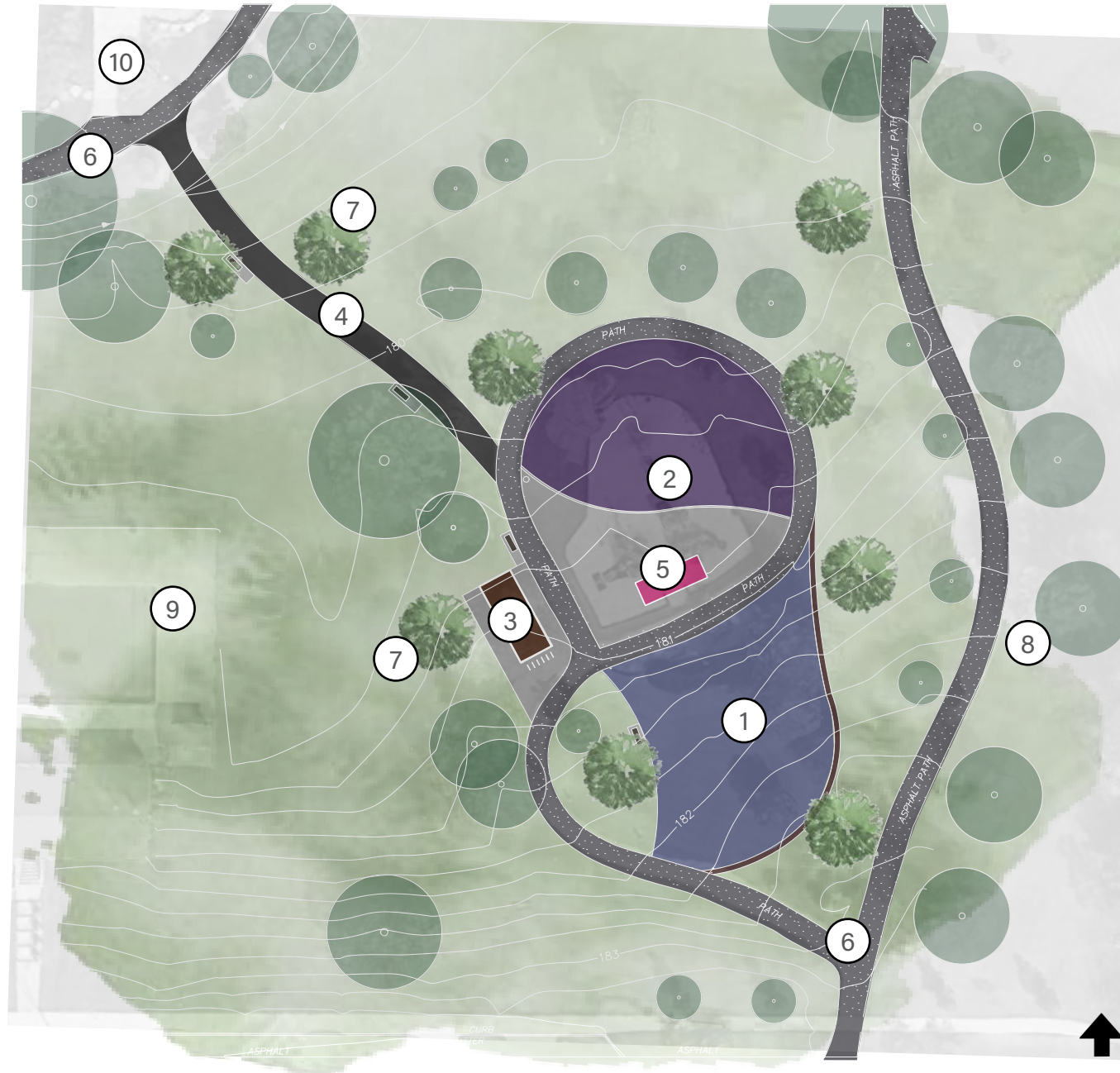
DESCRIPTION

Concept 2 locates the splashpad directly west of the playground area. The washroom building is located on the south side of the splashpad, closer to Gilmore Road. Like Concept 1, there are six proposed shade structures, split evenly between the playground and splashpad. Additional benches and shade trees are proposed along the asphalt paths.

LEGEND

1. Proposed Splashpad
2. Playground
3. Proposed Washroom & Bike Racks
4. Proposed 3m Wide Asphalt Pathway
5. Proposed Shade Structures
6. Existing Asphalt Pathway
7. Proposed Shade Trees
8. Existing Trees to Remain
9. Existing Pool & Building to be Removed
10. Existing Pond

CONCEPT #3



DESCRIPTION

Concept 3 brings the splashpad closest to Gilmore Road, between it and the existing playground area. The washroom building is proposed to the west of the existing asphalt trail and playground. In this option, there is one singular shade structure centralized between the playground and splashpad. Due to grading, retaining walls will be required to manage changes in grade. Only one new asphalt trail is proposed to link the new spaces to the existing park pond.

LEGEND

1. Proposed Splashpad
2. Playground
3. Proposed Washroom & Bike Racks
4. Proposed 3m Wide Asphalt Pathway
5. Proposed Shade Structure
6. Existing Asphalt Pathway
7. Proposed Shade Trees
8. Existing Trees to Remain
9. Existing Pool & Building to be Removed
10. Existing Pond

SPLASHPAD THEMES

There were five (5) preliminary themes for the splashpad, which were presented to the stakeholders for input on preference. Each concept was purposely varied in order to present a wide range of options, and to solicit feedback with the intent of infoming a single, preferred option which may be a cumulation of several themes, features, and/or colour patterns from each.



1. UNDER THE SEA



2. BEACH



3. NIAGARA WILDLIFE



5. A PIRATES LIFE FOR ME



6. RIVER JOURNEY

APPENDIX 1 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022

SHADE STRUCTURES



Seven (7) precedent images of shade structures of varying size, shape, and scale were presented to the public. Each style of fixture can come in a vast array of colours. Some include the option of built-in seating. Shapes include hexagons, rectangles & squares.



WASHROOMS



The washroom building is to include two (2) universally accessible rooms and a separate mechanical room which will house the splash pad services. Four (4) precedent photos illustrating similar structures in a range of options for exterior finishes, roof-lines, and door configurations were presented for stakeholder input. Note: the top two photos include a third door on the rear of the building for the mechanical room.

STEP 4

PUBLIC & STAKEHOLDER CONSULTATION

Three (3) separate engagement initiatives were held to solicit feedback and help inform design direction. The first being a series of presentations to a number of external stakeholders, which are listed below, followed by an in-person public open house with online support through Let's Talk Fort Erie.

STAKEHOLDER ENGAGEMENT

INVITEES

Fort Erie International Academy

Fort Erie Lions Club

Dreams to Memories

Kinsmen Pool Committee

Central Fire Station

Fort Erie Library Services

Fort Erie Museum Services

Fort Erie Accessibility Advisory Committee

Mayors Youth Advisory Committee

*Stakeholders in bold indicate attendees.

WHAT WE HEARD

From the stakeholder engagement, the following high level themes were noted as desires:

IMPROVED CONNECTIONS

PROVIDE TREES & SHADE

CONSIDER SAFETY AND SECURITY

ACCESSIBILITY

MAINTENANCE

PARKING

CHARGING STATIONS



PUBLIC OPEN HOUSE



JUNE 16, 2022

TIME: 5:00-7:00pm

LOCATION: Fort Erie Central Fire Station
444 Central Ave, Fort Erie, L2A 3T6

NUMBER OF ATTENDEES: Three (3)



WHAT WE HEARD

From the Public Open House, the following comments were heard or documented through the survey provided:

PREFERENCE FOR RIVER JOURNEY THEME

AVOID STEPS

LIMITED HOURS FOR SPLASHPAD & WASHROOM

AVOID DESIGNING FOR FAMILY BBQS

BRIGHT COLOURS

PREVENT VANDALISM

SMALL INTIMATE AREAS IN LIGHT OF COVID

LET'S TALK FORT ERIE

POSTED JUNE 16, 2022

LOCATION: <https://letstalk.forterie.ca/>
NUMBER OF RESPONSES: Five (5)

WHAT WE HEARD

From Let's Talk Fort Erie, the following comments were gathered:

**RIVER JOURNEY &
UNDER THE SEA THEME**

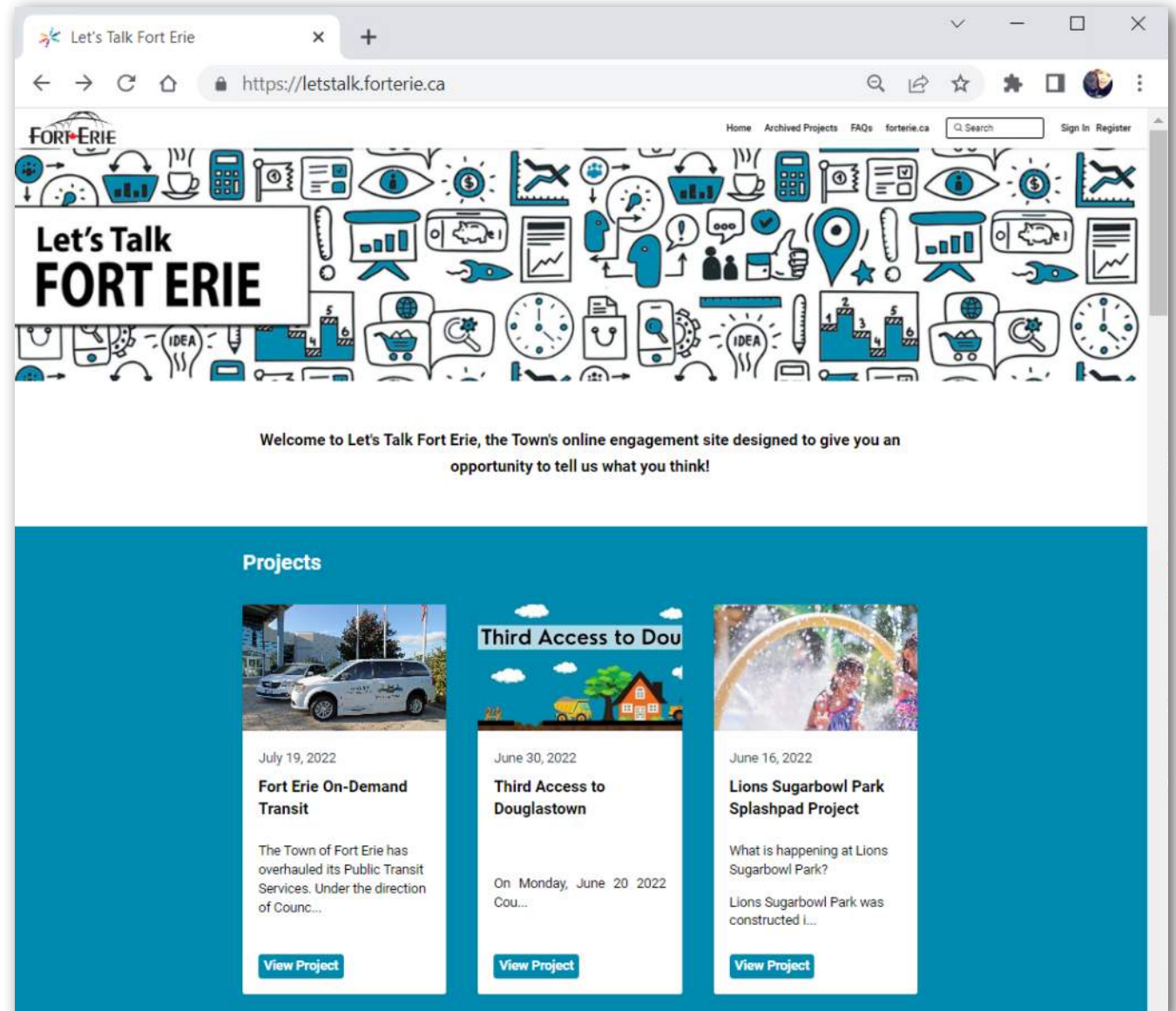
UNIVERSAL DESIGN

SAFETY AND LOITERING

ACCESSIBILITY

SMALL SHADE STRUCTURES

LOUNGE SEATING



APPENDIX 1 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022

DESIGN IMPLEMENTATION

How this information will help inform the design:

1. Ensure the splashpad and adjacent park features are accessible, inclusive, & equitable. This includes items such as a zero-depth aquatic experience, below 5% grading, comfort zones, addition of more pathways, free access to the public.
2. Locating splashpad, washroom, shade structures, & walkways.
3. Ensure washroom serves entire park, not just splashpad/ playground users.
4. Prioritize user safety, considering site lines within park and from roadways.
5. Increase tree plantings within the park.
6. Ensure long-term durability of features and material selection. Reduce maintenance costs related to incidents of vandalism and mischief.
7. Position features in an effort to increase eyes on the park.
8. Improve pedestrian connections through project area.
9. Meet and exceed all requirements of the Accessibility for Ontarians with Disabilities Act (AODA) and Design of Public Spaces Standards (DOPSS).
10. Provide a design that the Town and its residents can be proud of.

FORTERIE SURVEY
Please answer all questions to the best of your ability (Circle Answer)

WILL YOUR FAMILY UTILIZE THIS SPLASHPAD?
Yes No

PLEASE INDICATE THE NUMBER OF PEOPLE FROM EACH AGE GROUP IN YOUR HOUSEHOLD (INCLUDING GRANDCHILDREN)

Age Group	1	2	3
Babies (0-11 months)			
Preschool Children (1-4 years)			
Children (5-12 years)			
Teenagers (13-18 years)			
Adults (19-64 years)			
Seniors (65+ years)			

WHICH SPLASHPAD THEME DID YOU PREFER?
1. Under the Sea
2. Beach
3. Niagara Wildlife
4. Pirates Life for Me
5. River Journey

DO YOU HAVE ANY ACCESSIBILITY CONCERNS THAT SHOULD BE CONSIDERED?
Yes No

SPLASHPAD COMMENTS

WASHROOM COMMENTS

SHADE STRUCTURE COMMENTS

LIONS SUGARBOWL SPLASHPAD & WASHROOM
Yes No

IN YOUR HOUSEHOLD
Yes No

ED? Yes No

Once complete, please leave your survey in the drop box provided. If you need more time to decide, please email shansen@forterie.ca by June 23, 2022.

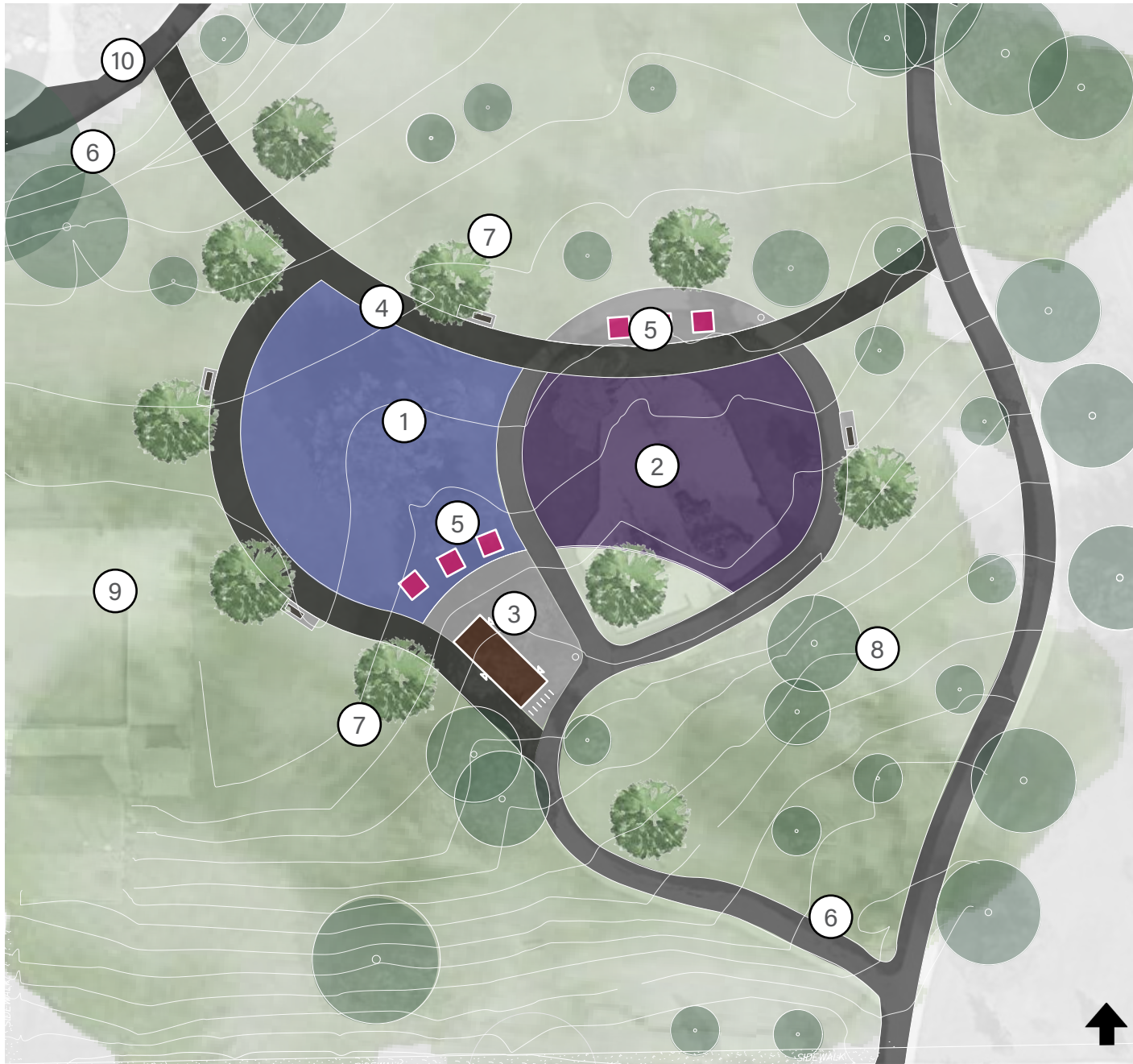
Please leave any additional comments on back (Optional)

STEP 5

PREFERRED CONCEPT, THEME, SHADE STRUCTURE & WASHROOM

A final, preferred option for the park was determined.

PREFERRED CONCEPT



DESCRIPTION

Feedback indicated a preference for concept #2 with some slight modifications. These changes included the additional path connection to the east, slight shift in washroom location, reduction in playground space & increase in splashpad space.

LEGEND

1. Proposed Splashpad
2. Playground
3. Proposed Washroom & Bike Racks
4. Proposed 3m Wide Asphalt Pathway
5. Proposed Shade Structures
6. Existing Asphalt Pathway
7. Proposed Shade Trees
8. Existing Trees to Remain
9. Existing Pool & Building to be Removed
10. Existing Pond

PREFERRED SPLASHPAD THEME

RIVER JOURNEY



APPENDIX 1 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022
RIVER JOURNEY



PREFERRED SHADE STRUCTURE

The preferred option for shade structures were metal hexagon umbrellas. They offer the option to include structures with integrated seating and others without. The final design will include a combination of the two to allow flexibility. They also come in many different colour options and the intent will be to colour coordinate with other park elements.



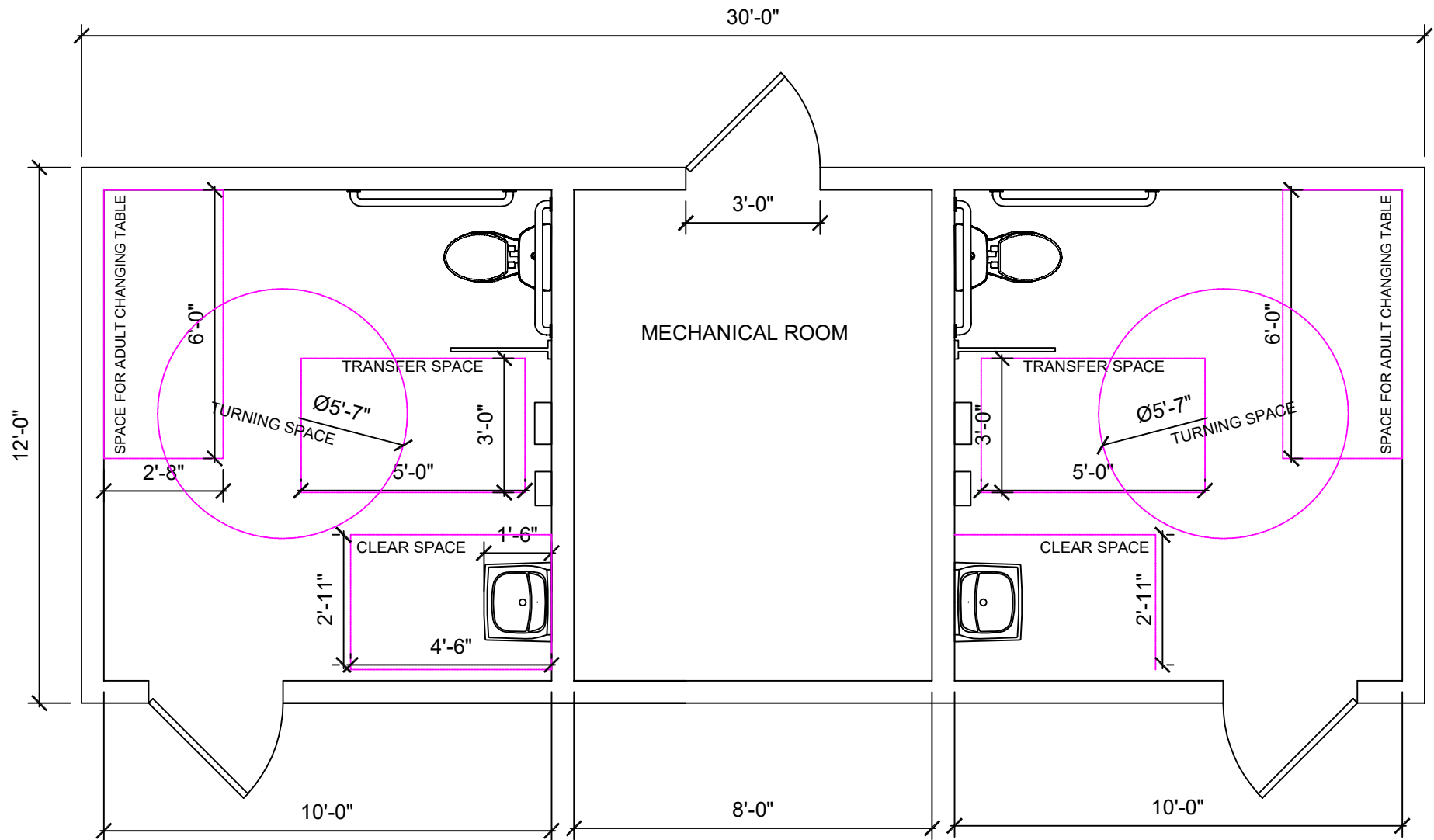
PREFERRED UNIVERSALLY ACCESSIBLE WASHROOM BUILDING



After consulting with the public and the Town's Parks & Facilities Division, it was decided to slightly modify the proposed structures to a concrete block pre-fab option. This increases the longevity and improves maintenance of the building. The intent is to add colour accents to compliment the rest of the proposed park elements, including the splash pad and playground (still to be determined).

APPENDIX 1 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022

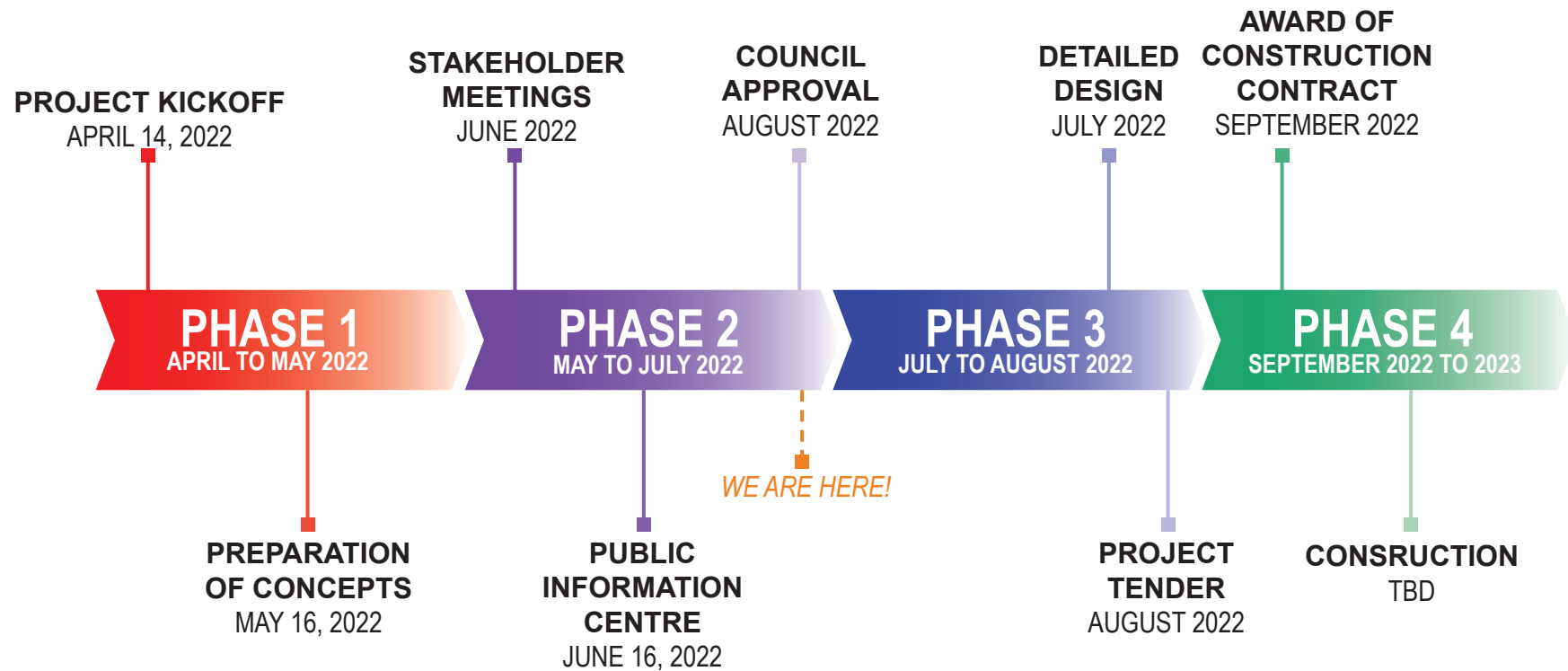
UNIVERSALLY ACCESSIBLE WASHROOM BUILDING



The washroom building is to include two universally accessible rooms located at either end of the building. A separate mechanical room which will house the splash pad services is located in the middle with the door on the opposite side.

NEXT STEPS

APPENDIX 1 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022





SURVEY

LIONS SUGARBOWL SPLASHPAD & WASHROOM

Please answer all questions to the best of your ability (Circle Answer).

WILL YOUR FAMILY UTILIZE THIS SPLASHPAD?		Yes	No
PLEASE INDICATE THE NUMBER OF PEOPLE FROM EACH AGE GROUP IN YOUR HOUSEHOLD (INCLUDING GRANDCHILDREN)			
Babies (0-11 months) _____ Preschool Children (1-4 years) _____ Children (5-12 years) _____	Teenagers (13-18 years) _____ Adults (19-64 years) _____ Seniors (65+ years) <u>1</u>		
WHICH CONCEPT DID YOU PREFER?	<u>1</u>	2	3
WHICH SPLASHPAD THEME DID YOU PREFER?			
1. Under the Sea 2. Beach 3. Niagara Wildlife		4. Pirates Life for Me <u>5. River Journey</u>	
DO YOU HAVE ANY ACCESSIBILITY CONCERNS THAT SHOULD BE CONSIDERED?		<u>Yes</u>	No
If yes, please describe: <u>No Steps</u>			
SPLASHPAD COMMENTS			
WASHROOM COMMENTS <u>No Washroom Needed.</u>			
SHADE STRUCTURE COMMENTS			

**Please leave any additional
comments on back (Optional)**

Once complete, please leave your survey in the drop box provided. If you need more time to decide, please feel free to take the survey home and email a copy to shansen@forterie.ca by June 23, 2022.

COMMENTS?

CONTACT INFORMATION (OPTIONAL)

Name

Address

Email



SURVEY

LIONS SUGARBOWL SPLASHPAD & WASHROOM

Please answer all questions to the best of your ability (Circle Answer).

WILL YOUR FAMILY UTILIZE THIS SPLASHPAD?		☒ Yes	☐ No
PLEASE INDICATE THE NUMBER OF PEOPLE FROM EACH AGE GROUP IN YOUR HOUSEHOLD (INCLUDING GRANDCHILDREN)			
Babies (0-11 months) _____		Teenagers (13-18 years) _____	
Preschool Children (1-4 years) <u>2</u>		Adults (19-64 years) <u>2</u>	
Children (5-12 years) _____		Seniors (65+ years) _____	
WHICH CONCEPT DID YOU PREFER?		☒ 1	☐ 2
		☐ 3	
WHICH SPLASHPAD THEME DID YOU PREFER?			
1. Under the Sea		4. Pirates Life for Me	
2. Beach		☒ 5. River Journey	
3. Niagara Wildlife			
DO YOU HAVE ANY ACCESSIBILITY CONCERNS THAT SHOULD BE CONSIDERED?		☐ Yes	☐ No
If yes, please describe: _____			
SPLASHPAD COMMENTS			
WASHROOM COMMENTS			
Should only be open during splashpad and playground season and have set hours for opening and closing according to ^{by} season <u>after dark!</u>			
SHADE STRUCTURE COMMENTS			
Not be used for just adults picnics with BBQ or any flameable/hot heaters.			

Please leave any additional
comments on back (Optional)

Once complete, please leave your survey in the drop box provided. If you need more time to decide, please feel free to take the survey home and email a copy to shansen@forterie.ca by June 23, 2022.

COMMENTS?

CONTACT INFORMATION (OPTIONAL)

Name

Address

Email



SURVEY

LIONS SUGARBOWL
SPLASHPAD &
WASHROOM

Please answer all questions to the best of your ability (Circle Answer).

WILL YOUR FAMILY UTILIZE THIS SPLASHPAD?		☒ Yes	☐ No
PLEASE INDICATE THE NUMBER OF PEOPLE FROM EACH AGE GROUP IN YOUR HOUSEHOLD (INCLUDING GRANDCHILDREN)			
Babies (0-11 months) _____ Preschool Children (1-4 years) _____ Children (5-12 years) _____	Teenagers (13-18 years) _____ Adults (19-64 years) <u>1</u> _____ Seniors (65+ years) _____		
WHICH CONCEPT DID YOU PREFER?	1	2	3
WHICH SPLASHPAD THEME DID YOU PREFER? ② 1. Under the Sea } CAN THESE BE BLEND ① 2. Beach 3. Niagara Wildlife 4. Pirates Life for Me 5. River Journey			
DO YOU HAVE ANY ACCESSIBILITY CONCERNS THAT SHOULD BE CONSIDERED?		Yes	☒ No
If yes, please describe: _____			
SPLASHPAD COMMENTS			
- #2 is my preference but its a bit boring. therefore blend with #1 to add ~~real~~ variety			
WASHROOM COMMENTS			
Any of the structures are okay but blend an open for jet for graffiti. Colour structures with rather brighter colours for the kids.			
SHADE STRUCTURE COMMENTS			
Multy shade structures better then 1 large one especially when multi-families are @ the pad.			

Please leave any additional
comments on back (Optional)

Once complete, please leave your survey in the drop box provided. If you need more time to decide, please feel free to take the survey home and email a copy to shansen@forterie.ca by June 23, 2022.

This image shows a single sheet of white paper with horizontal blue lines, resembling notebook paper. The lines are evenly spaced and run across the width of the page. There is no handwriting or other markings on the paper.

Name _____
Address _____
Email _____



Features/Older Adults/Youth Re: Lions Sugarbowl Park & Washroom Jessica D to Signe Hansen 2022-06-17 02:42 PM
 From "Jessica D" <>
 To "Signe Hansen" <SHansen@forterie.ca>

1 Attachment



Image+from+iOS+(18).jpg

Hi Signe,

I did some research this afternoon to see what a splash pad would look like or what features it may have to appeal to older adults and I could not find anything specific to splash pads. Youth would be a different category as I have said before. After seeing the concepts for the splash pads, I can see the appeal in all the designs for children but with the pool being taken out, the Town should consider what they could offer older adults and the other mentioned groups in the water feature and a design that may be more generic to welcome ALL but with specific features for different groups.

I want to share with you this image from Life Floor which designs splash pads. They have been providers in Moncton but also Florida. Since the Town may have providers already in mind I am only sharing this as some features could be useful for older adults.

<https://www.lifefloor.com/trailhead-park-splash-pad-winter-haven#>

The splash pad they installed in Winter Haven Florida has a concrete bench surrounding it. This is one of the only splash pads I have seen in my search that offers that. If they put small fountains there then older adults could sit near the bench and cool off, and read a book etc. It would be wise to consult these groups on if they would use something like that.

Also interesting is the circular shape with the canopy and benches at the front which gives off a pool-like appearance. Same with the non-slip blue material the splash park is mounted on, very practical as well.

I am not at all suggesting switching providers or completely changing designs but after looking at the concepts there could be some benefit to adding features that the older adults may use and of course reaching out to them as well as the youth and also maybe considering some elements of the designs to emulate the location as a place for many residents to relax and cool off.

I will mention for my sons age, 11 he likes the features that let you spray and be sprayed with water and the tipping bucket (he could do that for 15 minutes or more).

I am sorry for the lengthy email, I understand you are very busy. I would be willing to look into these features more for you if needed. I am not an expert on this issue but I am an avid swimmer as well as someone who has used splash pads for many years with my son (we are new residents here from St. Catharines).

Lastly, as you mentioned the lions club is raising money so if they could reach out to their members on the splash pad features it could be helpful to see what older adults are looking for.

-Jessica
 -Resident of Crystal Beach area
 Tel: xxxxxxxxx

Get [Outlook for Android](#)

From: Signe Hansen <SHansen@forterie.ca>
Sent: Friday, June 17, 2022, 12:23 p.m.
To: Jessica D <>
Subject: Re: Lions Sugarbowl Park & Washroom

Hi Jessica

Thanks for your response.
 I forgot to mention that the information that was presented at the open house last night is also available on the Town's Lets Talk Fort Erie webpage - you can review the splashpad concepts and the concepts for the washroom and shade structures.
 Here is the link to the page: <https://letstalk.forterie.ca/lions-sugarbowl-park-splashpad-project>

Regards

Signe Hansen, OALA, CSLA, MBA
Manager, Community Planning

The Corporation of the Town of Fort Erie | Planning and Development Services
 1 Municipal Centre Drive, Fort Erie, Ontario L2A 2S6
 T: 905-871-1600 x 2506

From: "Jessica D" <>
 To: "Signe Hansen" <SHansen@forterie.ca>
 Date: 2022-06-17 10:21 AM
 Subject: Re: Lions Sugarbowl Park & Washroom

Hi Signe,

I appreciate your timely response and I am glad that you are able to share my thoughts and concerns with Council.

Thank you for providing me with further information about the project including the Lions Club role in the pavilion.

I am glad that I was pointed to the Fort Erie International Academy as a second indoor pool as I have

noticed the Boys and Girls Club pool is not open on weekends. I will check the schedule for the Academy pool to see what is available, at least for an open swim to start.

I hope when the designs are done for the park and splashpad they can be shared online so that we can have an idea of what the park will be like. I accessed the information about the public input through facebook.

Have a restful weekend,

Jessica

Get [Outlook for Android](#)

From: Signe Hansen <SHansen@forterie.ca>
Sent: Friday, June 17, 2022, 9:27 a.m.
To: Jessica D <>
Subject: Re: Lions Sugarbowl Park & Washroom

Good morning Jessica

Thank you for your email, and interest in Lions Sugarbowl Park and this project. You offer some good suggestions for the splashpad, that we will consider through the design process. We will also share your comments with Council, so they are aware.

For your information, the Fort Erie Lions Club is raising money to construct a large pavilion in the park, which can be used as a picnic area and will promote social gatherings and events. I also wanted to make you aware that the Town just signed a lease with the Fort Erie International Academy, to open their pool to the public through the summer months. Registration for July swim lessons takes place this Saturday - please visit this website for more information. <https://www.forterie.ca/pages/FEIAPoolPrograms>

Regards
 Signe

Signe Hansen, OALA, CSLA, MBA
Manager, Community Planning

The Corporation of the Town of Fort Erie | Planning and Development Services
 1 Municipal Centre Drive, Fort Erie, Ontario L2A 2S6
 T: 905-871-1600 x 2506

From: "Jessica D"
 To: "shansen@forterie.ca" <shansen@forterie.ca>
 Date: 2022-06-16 09:54 AM
 Subject: Lions Sugarbowl Park & Washroom

Jessica Durzi
 xxxxxxxxx
 Fort Erie, ON
 L0S 1N0

By phone: xxxxxxxxx

Dear Signe Hansen,
 Manager, Community Planning,

I would like to share my suggestions and opinions for consideration ahead of the public open house on the Lions Sugarbowl Park & Washroom. Transportation and child care are an issue for my attendance.

This decision of council has alienated members of the Fort Erie community who wish to participate in outdoor swimming in the summer months in a clean pool environment. This decision disadvantages several groups in the community who are not regular patrons of the splash pads which are largely designed for small children and toddlers leaving seniors, our youth, and adults without an age-appropriate aquatic outdoor recreation option. In terms of numbers alone, this decision will leave approximately 14,935 older adults without an aquatic pool at which splash pads are not their primary mode of aquatic choice (<https://www.stcatharinesstandard.ca/local-fort-erie/entertainment/2022/06/11/older-adults-will-be-stepping-out-in-fort-erie.html>).

Given these concerns and this ill decision of council to remove the only outdoor public pool in the area, the Town and your office should move forward with a design that will include and attract the alienated groups which are seniors, adults, and most concerningly our youth. Youth programs are very sparse and in the Crystal Beach area where we live, and I have an older child age 11 and we have noticed some missing amenities such as the lack of a baseball diamond, which means to access a baseball diamond we have to use transit.

Suggestions

As an adult who would consider using the new splash pad with my older son, I would strongly suggest that the Town put in place some features that may attract the mentioned groups (seniors, youth, and adults) to use the location. Some basic features as an adult I would look for would be:

- wading feature to walk through the water with some smaller fountains (similar to the beach entry at the Thorold Community Pool).

- built in tanning chairs which teens and adults (and other groups) may find appealing to read magazines etc and would benefit those using on-demand bus service who cannot bring chairs.

- pavilion with picnic area as I have seen seniors using this feature to knit and socialize at the Ridgeway town square splash pad as well as families including my own at the splash pad near the Crystal Ridge Library.

- For youth I would consider some additions to the park such as a running track around the park and some outdoor workout equipment. For outdoor work out equipment I have seen this feature at the

McBain Centre, Niagara Falls, and and at West Park in St. Catharines. I urge the Town to add the running feature as many youth participate in track and field and having this feature may invite youth to be active in the park and further with the hopes they will cool off in the water feature. Also jogging and running is a very popular pastime which would benefit many groups, despite the needed upkeep of the track.

Lastly, I think if the Town and your office is very interested in the well-being of youth and seniors (aside from adults who may email like I have) I would ask the Town to reach out to the high school and the seniors centres to give extra time for consultation to ensure some features of the park and splash pad meet their needs for recreation.

Thank you for taking the time to consider my suggestions and opinions,

Jessica xxxx

Project Report

03 November 2020 - 23 July 2022

Let's Talk Fort Erie Lions Sugarbowl Park Splashpad Project



Visitors Summary

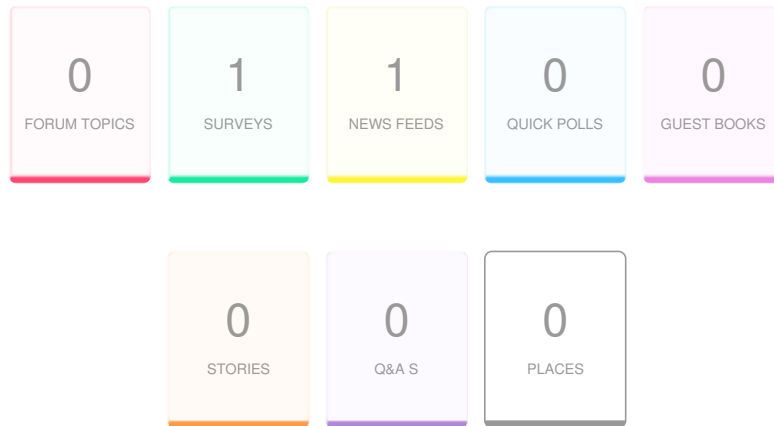


Highlights

TOTAL VISITS	MAX VISITORS PER DAY	
129	14	
NEW REGISTRATIONS		
2		
ENGAGED VISITORS	INFORMED VISITORS	AWARE VISITORS
5	23	116

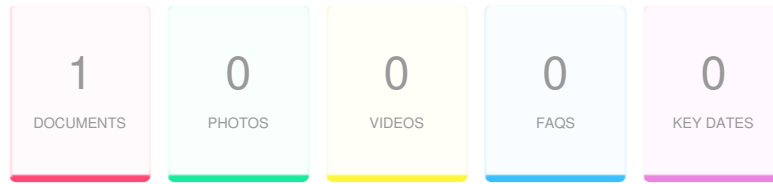
Aware Participants		116	Engaged Participants		5	
Aware Actions Performed		Participants	Engaged Actions Performed	Registered	Unverified	Anonymous
Visited a Project or Tool Page		116				
Informed Participants		23	Contributed on Forums	0	0	0
Informed Actions Performed		Participants	Participated in Surveys	5	0	0
Viewed a video		0	Contributed to Newsfeeds	0	0	0
Viewed a photo		0	Participated in Quick Polls	0	0	0
Downloaded a document		3	Posted on Guestbooks	0	0	0
Visited the Key Dates page		0	Contributed to Stories	0	0	0
Visited an FAQ list Page		0	Asked Questions	0	0	0
Visited Instagram Page		0	Placed Pins on Places	0	0	0
Visited Multiple Project Pages		7	Contributed to Ideas	0	0	0
Contributed to a tool (engaged)		5				

ENGAGEMENT TOOLS SUMMARY



Tool Type	Engagement Tool Name	Tool Status	Visitors	Contributors		
				Registered	Unverified	Anonymous
Newsfeed	Lions Sugarbowl Park Splashpad Options	Published	2	0	0	0
Survey Tool	SURVEY: Lions Sugarbowl Park Splashpad Project	Published	12	5	0	0

INFORMATION WIDGET SUMMARY



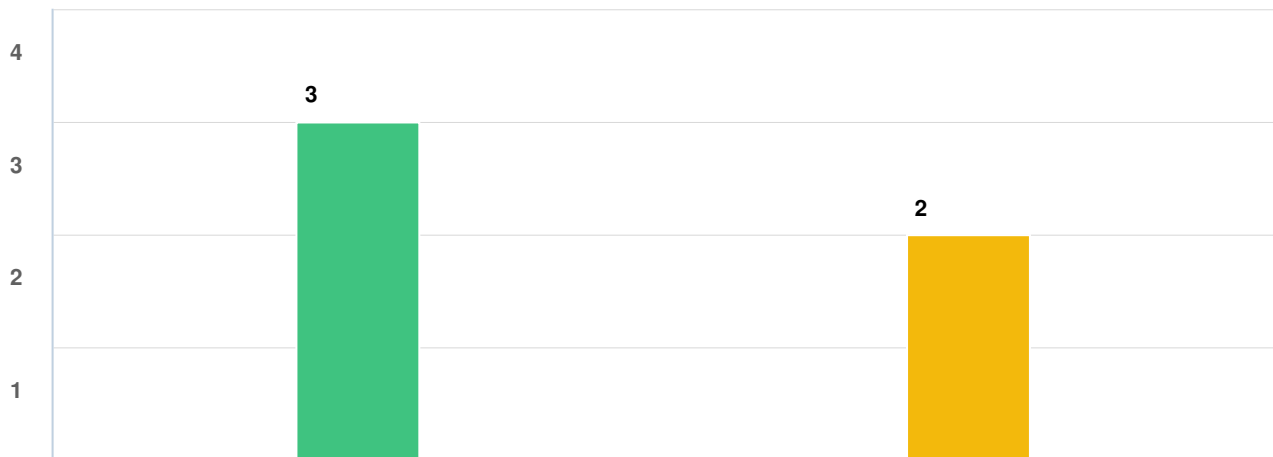
Widget Type	Engagement Tool Name	Visitors	Views/Downloads
Document	PDS-17-2022 Award of Contract Lions Sugarbowl Park Consulting Servi...	3	3

ENGAGEMENT TOOL: SURVEY TOOL

SURVEY: Lions Sugarbowl Park Splashpad Project

Visitors 12	Contributors 5	CONTRIBUTIONS 5
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Will Your Family Utilize This Splashpad?



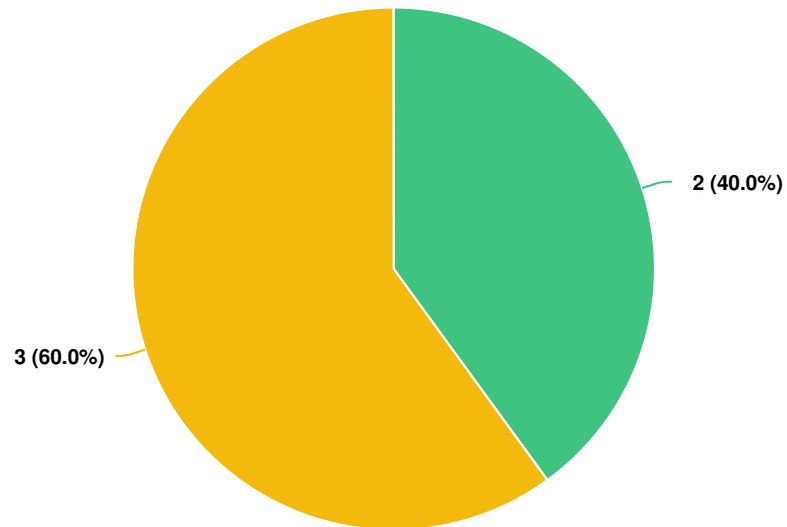
Question options

☒ Yes ☐ Unsure

Optional question (5 response(s), 0 skipped)

Question type: Checkbox Question

Which Concept do you Prefer?



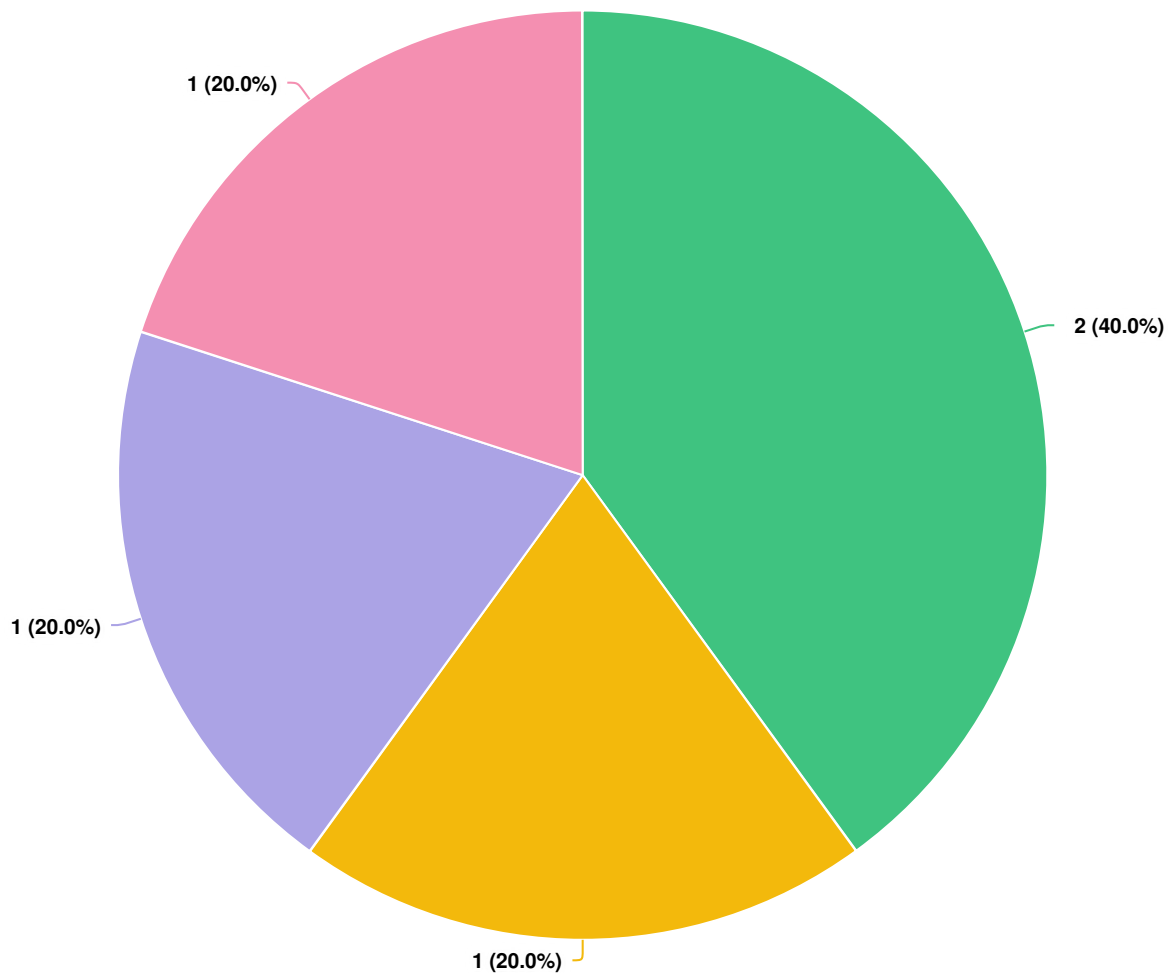
Question options

● Option 1 ● Option 2

Mandatory Question (5 response(s))

Question type: Radio Button Question

Which Splashpad Theme do you Prefer?



Question options

● 1. Under the Sea ● 3. Niagara Wildlife ● 4. Pirates Life for Me ● 5. River Journey

Optional question (5 response(s), 0 skipped)

Question type: Dropdown Question

Survey Responses

03 November 2020 - 23 July 2022

SURVEY: Lions Sugarbowl Park Splashpad Project

Let's Talk Fort Erie

Project: Lions Sugarbowl Park Splashpad Project



VISITORS					
12					
CONTRIBUTORS			RESPONSES		
5			5		
5	0	0	5	0	0
Registered	Unverified	Anonymous	Registered	Unverified	Anonymous

APPENDIX 3 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022



Respondent No: 1

Login: tess

Email: redacted

Responded At: Jun 19, 2022 14:16:36 pm

Last Seen: Jun 19, 2022 20:00:29 pm

IP Address: 72.38.14.143

Q1. **Will Your Family Utilize This Splashpad?** Unsure

Q2. **Which Concept do you Prefer?** Option 1

Q3. **Which Splashpad Theme do you Prefer?** 5. River Journey

Q4. **If you have any accessibility concerns that should be considered, kindly describe below.**

I hope the splash pad will also use universal design ie. Differential colour on grade changes for those users with vision loss, plan for users with autism etc. Universal design would require the splash pad to be accessible to all users (inclusive model beyond wheelchair accessibility) There are a lot of human factors experts at Brock University (Mike Holmes or Jay Patterson in Kinesiology Dept) that could assist...perhaps as an experientially learning project with students

Q5. **Splashpad Comments?**

Like river design as it provides more diversified play areas, enhancing opportunities for universal design.

Q6. **Washroom Comments?**

I like the black and cedar option. Love the plan to make this universally accessible.

Q7. **Shade Structure Comments?**

Please consider accessibility in shade structure design.

Q8. **General Comments?**

Congratulations on this exciting initiative. Having grown up in Fort Erie and using the sugar bowl for walking, swimming and tobogganing over the years, it is wonderful to see this new vision. I would ask you to consider making the entire splashpad and shade structures universally accessible. Rather than simply being AODA compliant, this is an opportunity for Fort Erie to be a leader in accessibility

Q9. **Contact Information (optional)**

personal information redacted

APPENDIX 3 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022



Respondent No: 2
Login: Tracybear123
Email: redacted

Responded At: Jun 22, 2022 05:42:42 am
Last Seen: Jun 22, 2022 11:40:52 am
IP Address: 173.238.123.144

Q1. **Will Your Family Utilize This Splashpad?** Yes

Q2. **Which Concept do you Prefer?** Option 1

Q3. **Which Splashpad Theme do you Prefer?** 1. Under the Sea

Q4. **If you have any accessibility concerns that should be considered, kindly describe below.**

not answered

Q5. **Splashpad Comments?**

I think this is a fantastic idea amazing designs

Q6. **Washroom Comments?**

All are great

Q7. **Shade Structure Comments?**

Looks good

Q8. **General Comments?**

Looking forward to seeing this become a reality, it overdue in this end of fort erie

Q9. **Contact Information (optional)** not answered

APPENDIX 3 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022



Respondent No: 3

Login: Krystle13

Email: redacted

Responded At: Jun 22, 2022 17:23:54 pm

Last Seen: Jun 22, 2022 23:22:02 pm

IP Address: 173.238.127.242

Q1. Will Your Family Utilize This Splashpad?

Yes

Q2. Which Concept do you Prefer?

Option 2

Q3. Which Splashpad Theme do you Prefer?

3. Niagara Wildlife

Q4. If you have any accessibility concerns that should be considered, kindly describe below.

not answered

Q5. Splashpad Comments?

not answered

Q6. Washroom Comments?

I think the washrooms should be locked after a certain time so they can not be used/vandalized throughout the evening/night.

Q7. Shade Structure Comments?

not answered

Q8. General Comments?

Adding more trees throughout the park would be amazing

Q9. Contact Information (optional)

personal information redacted

APPENDIX 3 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022



Respondent No: 4

Login: Ehjaydubs

Email: redacted

Responded At: Jul 18, 2022 01:52:35 am

Last Seen: Jul 18, 2022 07:44:49 am

IP Address: 174.94.25.170

Q1. Will Your Family Utilize This Splashpad? Unsure

Q2. Which Concept do you Prefer? Option 2

Q3. Which Splashpad Theme do you Prefer? 4. Pirates Life for Me

Q4. If you have any accessibility concerns that should be considered, kindly describe below.

not answered

Q5. Splashpad Comments?

not answered

Q6. Washroom Comments?

not answered

Q7. Shade Structure Comments?

not answered

Q8. General Comments?

not answered

Q9. Contact Information (optional)

not answered

APPENDIX 3 TO ADMINISTRATIVE REPORT PDS-57-2022, DATED AUGUST 8, 2022



Respondent No: 5

Login: E1020

Email: redacted

Responded At: Jul 20, 2022 05:54:19 am

Last Seen: Jul 20, 2022 11:51:42 am

IP Address: 174.91.92.91

Q1. Will Your Family Utilize This Splashpad?

Yes

Q2. Which Concept do you Prefer?

Option 2

Q3. Which Splashpad Theme do you Prefer?

1. Under the Sea

Q4. If you have any accessibility concerns that should be considered, kindly describe below.

not answered

Q5. Splashpad Comments?

not answered

Q6. Washroom Comments?

not answered

Q7. Shade Structure Comments?

not answered

Q8. General Comments?

Great idea! Looking forward to using this with my family

Q9. Contact Information (optional)

not answered